PLANNING COMMISSION REGULAR MEETING
TOWN COUNCIL CHAMBERS
Tuesday, May 3, 2016 at 6:00PM

1. CALL TO ORDER

2. PLEDGE OF ALLEGIANCE

3. AGENDA APPROVAL

4. MINUTES APPROVAL – March 1, 2016

5. BUSINESS
   a) Article III, Table 17-303 to allow for two single family residential structures to
      be located on one lot with a minimum of 6000 sq. ft. per lot.
   b) Article IV, Section 17-404 One Principal building per lot

6. DISCUSSION ITEMS
   (1) R2 Zoning District allowing two homes on one parcel as A & B Units
      a) Article III, Table 17-303 to allow for two single family residential structures to
         be located on one lot with a minimum of 6000 sq. ft. per lot.
      b) Article IV, Section 17-404 One Principal building per lot
   (2) Business Committee Consensus Items for Sign Ordinance Changes (Discussion to be
       deferred until June meeting)
   (3) Reed vs. Town of Gilbert (Discussion to be deferred until June meeting)
   (4) Limited Light Industrial Zoning District (Discussion to be deferred until the June
       meeting)

7. PUBLIC COMMENTS – General Comments.

8. BOARD COMMENTS

9. ADJOURNMENT
SURFSIDE BEACH PLANNING & ZONING COMMISSION
TOWN COUNCIL CHAMBERS
MARCH 1, 2016 * 6:00 P.M.

1. CALL TO ORDER. Chairman Pruitt called the Planning & Zoning Commission meeting to order at 6:00 p.m. Commission members present: Chairman Pruitt, Vice Chairman Abrams and members Crone, Elliott Johnson, Lauer, and Lowery. A quorum was present. Others present: Town Clerk Herrmann and Planning Director Morris.

2. PLEDGE OF ALLEGIANCE. Chairman Pruitt led the Pledge of Allegiance.

3. AGENDA APPROVAL. Ms. Crone moved to approve the agenda with an amendment to delete the public hearing. Ms. Abrams seconded. All voted in favor. MOTION CARRIED. Chairman Pruitt said the public hearing would be held at a later date; however the discussion would be held.

4. MINUTES APPROVAL. Ms. Johnson moved to approve the January 5, 2016 meeting minutes as submitted. Ms. Crone seconded. All voted in favor. MOTION CARRIED.

5. PUBLIC HEARING – Hearing cancelled, see #3 Agenda Approval.

6. BUSINESS

Establish a new zoning district LI (Limited Industrial) within the town by amending Article Division 1, Section 17.301 to add (10) LI (Limited Industrial District) to the zoning ordinance. Section 17-303 District Dimensional Standards to include LI (Limited Industrial) with dimensional standards. Division 11 Light Industrial District amend Section 17-393 to include intent; Section 17-394 to include uses; Section 17-395 to include minimum lot size; Section 17-396 to include minimum lot width at the building line; 17-397 for yard setbacks; 17-398 for maximum building height; Section 17-39 Reserved.

Renumber the existing Division 11 to coincide with current amendments. Amend Use Charts to include LI (Limited Industrial Uses) with permitted uses and conditional uses noted. Amend the Use conditions section of Warehousing/storage facility subsections (a) and (b). Add under conditional uses Manufacturing/Industrial Uses and number Section accordingly. Add subsections (a), (b), (c), and (d) under the new Manufacturing/Industrial Uses. Amend Table 17-420 Parking Chart to include “I”, “U” and “V” for parking space requirements. Amend Section 17-007 to include additional definitions for Custom Manufacturing, High Technology, Light Industrial, and Wholesaling, storage, and distribution. Amend Sign Provisions Chart 17-622(c) to include allowed signage for LI (Limited Industrial District) with size and number requirements. Amend Section 17-644 (a) and (b) to include Signs Permit in Light Industrial District and guidelines. Amend Section 17-652 to include Section 17-644 and add Section (6) (a) – (d) and Section 17-703 (b) to include the new Limited Industrial District with requirements for landscaping.

Ms. Morris said the advertisement for the public hearing was not published, but that was good, because the commission needs to make sure the ordinance is right before a limited industrial district is established. She received several email comments about the code. Town Council must create the limited industrial district before property could be rezoned. The business committee recommended that Sandy Lane be the designated light industrial district, which conforms to future land use in the Comprehensive Plan. The commission discussed the proposed changes at length and made changes set out below. This topic will be discussed again at the next meeting.

17-396.44 a. Odor. Ms. Morris said of the three municipalities that address odor, the codes were vague. Those municipalities did not have any tool with which to measure odor. Ms. Lowery said Line 2 was confusing. Ms. Abrams was concerned because the code is saying you cannot reach an odor threshold, but how do you define and measure that. Ms. Lowery said Line 3 seemed redundant. Ms. Abrams said an ordinance stating don’t emit offensive odors was about as vague as saying don’t store...
junk. Odor should be mentioned, but it would have to be vague. Ms. Elliott asked how a paint company would control and treat emissions to protect its employees and the public. Ms. Morris said those protections were controlled by the building and fire codes. She did not know about cleaning the emissions. Number 1 stated “The outside boundary of the immediate space occupied,” so it should not be smelt beyond the property line. Mr. Lauer believed noxious odors should be addressed and should not extend beyond the property line. The term “odor threshold” should be removed; there is no way to define odor threshold. Ms. Lowery suggested “No use may generate any noxious odor beyond the property line” to simplify the code. Ms. Abrams suggested the statement “No use may generate any offensive order.” Ms. Crone believed the word “noxious” should be used instead of “offensive,” which is subjective. The odor code should apply to all uses, not just LI. That can be added to the C1 code. **Consensus: take out threshold comments; add “No use may generate any noxious odor,” which should apply to C1 and LI.**

**Pets 17-396.1 and .2 and Use Classifications in Table 17-395 (Continued)**

**Commercial Offices and Professional Uses.** Ms. Elliott referred to animal hospitals, veterinarian clinics, pet boarding facilities, and retail pet shops that are permitted and said that under “Use Classifications” the list has retail pet shops, pet grooming, pet training, no boarding. Ms. Morris explained that C2 allows pet shops, but they do not want boarding in that district, which is the mixed use area. Boarding is allowed as a conditional use in C1, which is Highway 17. Boarding would be permitted in the LI. The “no” would be removed from the description for the LI. Ms. Abrams said the code should be “scrubbed for inconsistencies.”

**17-395 Use Chart, Bakery listed three times:** Mr. Lowery said bakeries were listed under Entertainment, Recreation and Dining Uses showing not allowed; under retail businesses showing bakeries where products are consumed on site are allowed, and Wholesale Bakeries as a conditional use in LI. Ms. Morris said the business committee recommended allowing bakeries of any type in the LI. Ms. Abrams did not see why not. Ms. Crone said an eat-in bakery would create traffic. She asked if LI should be quasi-retail. Ms. Lowery said other uses in LI allow retail sales. Ms. Lowery said there were not many light industrial businesses in town. If retail were included in the district, it might limit that development. Ms. Abrams asked if retail would drive out the light industrial. Chairman Pruitt said there were currently many places available for retail shops along Highway 17. Mr. Lauer said safety issues were created by traffic, limited parking and pedestrian traffic. Ms. Abrams asked if Ms. Morris had any feel for the business committee’s intentions regarding too much retail or traffic safety. Ms. Morris said the business committee did not discuss traffic safety issues. Retail was discussed and she believed the committee did not want to limit the uses to just industrial uses, just in case someone wanted to open a retail shop. But, the commission members were right, there are many vacant retail buildings on Highway 17. Ms. Johnson said someone may want to open a wholesale bakery. Ms. Morris said that could be allowed. Ms. Crone said that was fine, but once you get into retail, you’re inviting a problem.

**Limited Industrial versus Light Industrial.** Chairman Pruitt pointed out that both names were used throughout the code. The words have significantly different meanings. Limited allows specific uses while prohibiting other uses. Light industrial is a generic term for warehouse type facilities, car shops, electricians, and other types of workshops. He asked what the town was trying to create on Sandy Lane. There are existing businesses. Do we want more of the same or is the plan to transform that area into something else? Ms. Abrams said if the commission was not going to get into the business of directing traffic, then there were several types of retail businesses that should be allowed, i.e. a dressmaker or seamstress. Ms. Morris agreed with that, but said the planning commission is charged with traffic counts and numbers that come up in new zoning districts or any other plan that comes into effect. The commission needs to address that. Chairman Pruitt said a warehouses, car repairs, or contractors will have deliveries by big trucks. Combining those delivery trucks with commuter vehicles will be an issue to consider. Ms. Abrams said then any business that would draw traffic would be a concern. She thought the commission should decide to “go left or right.”

Ms. Crone suggested light industrial because (a) it generates incomes; (b) gives a location out of the mainstream so the business will not be on Highway 17, and (c) there are places for retail on Highway 17 that includes dressmakers. She thought the commission should encourage some of the smaller places locating in the areas where there would be similar businesses around them. Ms. Lowery was concerned
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with pet boarding, because people would constantly be dropping off and picking up their pets, and there
are so few places for people can board their animals. Ms. Abrams was concerned that under retail
businesses the allowable uses would generate a lot of traffic, i.e. grocery, shoe, and clothing stores. Ms.
Crone suggested totally eliminating retail from the LI. Ms. Abrams said the two paragraphs citing
allowable retail uses were “wide open.” She could understand not allowing a grocery store, but in her
opinion a seamstress could be allowed. Ms. Abrams was concerned about over-regulation.

Chairman Pruitt said businesses currently on Sandy Lane include a karate dojo, a gymnastics
studio, an electrical shop, car repair, wholesale boat soap shop, the town’s public works department, and
some mini warehouses. The karate and gymnastics studios serve as after-school care facilities. Ms.
Morris said the businesses already in place would be grandfathered, but would not be able to reopen if
they were abandoned.

Chairman Pruitt said the bigger question had not been answered. What does the commission
want to see on Sandy Lane? A medical research facility or a retail shop that cannot afford to open on
Highway 17 were the two extremes. Ms. Abrams thought the code should zero in on the two allowed areas
of retail. Ms. Lowery favored light industrial uses. There are other places in Surfside where retail
businesses can locate. Ms. Abrams asked what happened if light industrial did not develop and we end up
with vacant stores. Ms. Lowery said there were vacant stores now, if the light industrial zone is not
created, the spaces will be absorbed into something. Chairman Pruitt asked if anyone had an idea of what
type real estate the town needs. There are open business spaces, so he did not think it needed more retail.
Ms. Elliot asked if the plan was to have light industrial. She said light industrial does not encompass a
customer walking in buying a dozen bagels. Chairman Pruitt said he envisioned Sandy Lane like Scipio
Lane off Holmestown Road where there is a government building, a school, and a clothing printing shop.
Sandy Lane already has businesses similar to that. Mr. Lauer agreed to prohibit retail from the LI. Ms.
Johnson asked what would be done about the pet boarding facilities. Mr. Lauer said if it did not work, it
could be changed later. He thought it would be good to carve this district out and advertise it. Chairman
Pruitt said there might be some favorable tax laws. Ms. Morris said the animal hospital, vet clinics, pet
boarding facilities are being taken out. Ms. Johnson the pet boarding facility should be allowed, because
that would not create a lot of traffic. The hospital, clinic, or pet shop certainly should be taken out.

Ms. Abrams asked what would happen if a light industrial manufacturer sold its merchandise
from the location, i.e. air conditioner parts. Chairman Pruitt said like a company store would sell. Ms.
Johnson said that would be wholesale if the air conditioner repair man purchased parts to resell to his
customers. Chairman Pruitt believed wholesale would be fine. Ms. Johnson agreed. Ms. Abrams
preferred to encourage light industrial without prohibiting retail. Ms. Morris explained that if a retail
business was allowed, and someone wants to open a computer shop or a pawn shop, it would have to be
allowed. If the business was listed, it had to be allowed. Wholesale bakeries were allowed, so wholesale
for other manufacturers should also be considered. Businesses set up only for retail sales should not be
allowed. Several members agreed that wholesale sales would be fine.

Ms. Johnson asked again about animal boarding facilities. There was disagreement as to whether
animal boarding was considered retail. Ms. Crone’s argument was that it was a service industry that
customers walked in to off the street. Chairman Pruitt said it was rare to have a facility that just offered
boarding. Usually boarding facilities were in conjunction with a veterinary office. Several area boarding
facilities were mentioned. Several members supported pet boarding facilities. Ms. Lowery said there was
not that much traffic. Owners would drop off their pets and return a few days later.

Ms. Abrams was concerned that prohibiting retail would bar anyone from selling anything. One
of the approved uses was boat sales and services. She asked if there was there any way to discourage or
prohibit a business whose only purpose was retail sales. Ms. Morris said some businesses were
specifically listed as being allowed in that district so they would be allowed. If the commission wanted to
remove certain items, then it would have to be classified separately to specifically state the use. For
instance, plumbing shops, a customer could go there to buy pipes. Ms. Abrams thought the ordinance was
“down in the weeds.”
Ms. Lowery asked if the high traffic businesses could be eliminated, i.e. establishments selling commodities in small quantities to the consumer; department stores, grocery stores, discount stores, general merchandise, etc. Ms. Morris asked if the low traffic stores should be allowed. Ms. Lowery said that seemed to be the type stores that should be allowed in LI.

Ms. Abrams said this situation just came up at 3rd Avenue South. The list of approved businesses was so specific that reasonable businesses could not open there. Yes, the business committee wants to encourage light industrial. But the town at large might disagree if a gift shop or a seamstress was prohibited. Ms. Lowery said a seamstress in LI would be logical. Ms. Abrams said it was already prohibited. Ms. Lowery said when there are other places zoned for retail, she didn't understand how anybody could be upset.

Mr. Lauer said the area just did not draw shoppers. If they go, they have a specific reason. Retail is looking for a space that can be seen as you are driving by.

Ms. Johnson said parking was very limited in the area. Ms. Morris said parking requirements would restrict uses.

Ms. Abrams suggested that because of the lot sizes and limited parking in the area, these things are not allowed. Ms. Johnson suggested changing from retail to wholesale businesses. Chairman Pruitt said eliminate retail businesses high traffic and include wholesale businesses low traffic, i.e. restaurant supply stores.

Ms. Morris believed a line with wholesale businesses, low traffic, would cover the intent for the LI.

Retail Pet Shops, Pet Grooming, & Pet Training. Chairman Pruitt asked if a new column should be added to show pet boarding is permitted in LI. Several asked about retail sales in the boarding facility. Chairman Pruitt believed that selling shampoos, combs, collars, etc. should be allowed. That would be considered wholesale, low traffic. Ms. Morris said it would be a secondary use for that property.

Ms. Crane said the problem with boarding was that the animals had to be walked. Ms. Lowery said there may be some actual ground space in that area for that type facility. Mr. Lauer said the boarding place he takes his dog has an interior play area, and a small outside area where the dog can go for short periods of time. That facility does not sell anything; it's simply boarding. Several members said that sounded fine.

17-396.44 Noise. Mr. Lauer referred to paragraph c, and said 60 decibels between the hours of 7:00 a.m. and 7:00 p.m. On the documents sent out the town ordinance had 55 decibels for that time period. That number should be changed to be consistent.

17-396.43 Warehouses and Mini-Storage Facilities. Mr. Lauer felt there was no particular order to this section. He thought it should be set up so the information he needed was first, and he had rewritten the section, if Ms. Morris would review it. Ms. Morris said that would be good. Mr. Lauer said the first statement should be that warehouses and mini-storage is allowed, and then conditions should be set forth and the requirements that no business shall operate out of the building for any of the following purposes, which were listed. Ms. Abrams asked if junk storage was addressed. Mr. Lauer said that "junk" was omitted, and "no open storage was allowed" was added. Ms. Morris said that was perfect.

Signs. Ms. Morris said initially road signs were being allowed, but the planning commission asked that that be removed, because there would be billboards on Sandy Lane. Roof signs are not allowed in CI. The sign codes for: LI mirror CI, because they did not want to limit anything. Signs are based on the linear frontage. The minimum lot width on Sandy Lane is 50-feet, so the maximum sign size for that lot is 50-square feet. If someone purchased three 50-foot lots, the sign could be 150-square feet. Signs would have to be designed by an engineer.

Ms. Abrams referred to Section 17.652, number 4 in the narrative under wall signs and said the last sentence said "the projecting sign may not extend above the roof line at distance greater than six feet." Mr. Morris said that should be removed, because the sign should not project at all.
Mr. Lauer referred to Section 17-644(a) (1) and asked if the freestanding sign would be
illuminated with a spotlight. Ms. Morris said it could be illuminated from the ground or with interior
lights; it did not specify. The overlay states that lights could be interior or if it is up-lit, it has to be on the
sign only to address the traffic concerns. That language could be included in this section for clarity.

Ms. Elliott said a business could have a 10- x 20-foot sign, 200 square feet maximum. Ms. Morris
said it was based on the linear lot frontage. If your lot frontage was 50-feet, you could have a 50-square
foot sign. If you combine four 50-foot lots, you could have a 200-square foot sign. That is the same code
as is in the C1 Highway Commercial zone. The LI district should not be limited any more than C1 as far as
advertising.

**Lot Frontage & Setbacks.** Ms. Elliott asked how a lot with 50-foot frontage would allow 20-
feet for the fire apparatus on one side, and a 20-foot setback, because that only leaves 10-feet for the
building. Ms. Morris said at least one side yard has to be 20-feet so the fire department can go all the way
around the building. The requirement is either 20-feet or a combination of 10- and 10-per neighboring
business. Ms. Elliott asked how a building could be built. Ms. Morris said that is the current
requirement, so that was a great question. She will speak with the fire department about this. Ms. Elliott
did not believe 20-feet was sufficient because of the ladders and fire apparatus. Ms. Morris said most of
the town's two lane roads were only 20-feet wide.

17-396.44. **paragraph d. Prohibited.** Chairman Pruitt asked why some of those businesses
were prohibited, particularly soap, etc. Ms. Morris said the business committee reviewed several
ordinances and chose this one. The commission may amend it. Ms. Abrams wanted to ensure the
business committee understands that there are issues such as parking safety that have to be considered.
She did not think the commission was being arbitrary, but was trying to help them. Ms. Morris said she
attends the business committee meetings now, so she will let them know. She would review this
paragraph with the business committee before it comes back to the planning commission. Chairman
Pruitt said he could envision someone opening a boutique paper production shop. Ms. Morris thought the
committee was thinking more in line with the paper mill. Chairman Pruitt also saw no problem with
rubber or leather goods. He asked what "except fixed ammunition" meant; was that assembling bullets?
He saw no problem with that. Ms. Morris said she would have to ask the committee. Chairman Pruitt
said manufacturing gun powder and explosives were not acceptable. Mr. Lauer believed assembling
bullets was dangerous. Chairman Pruitt believe soap makers, and storage of rawhide were acceptable,
because someone might make custom boots. Ms. Abrams said regardless of the various categories, the
planning commission was trying to prohibit high traffic shops, because the area cannot handle it.
Chairman Pruitt added dangerous enterprises should be prohibited. Several members agreed.

Ms. Lowery asked for an explanation of dead storage. Ms. Abrams said it was a place where
people were not in and out all the time. Chairman Pruitt asked for a definition of lamp black. He believed
Ms. Abrams said it correctly. It is hard to have a list of businesses that could exists. How many
combinations of businesses could be in the district? Ms. Morris said the ordinance states at the beginning
of the uses that the planning director or the zoning administrator has the right if the business fits in the
use category to approve the use, even if the business is not specifically listed. The business could be
allowed if it falls in low traffic category. Ms. Lowery said they did not want to keep someone from opening
a business that could actually use the space, but at the same time we don't want to make exceptions. Ms.
Abrams asked if they were more worried about high traffic than about retail. Chairman Pruitt said the
two go hand-in-hand.

**Section 17-007 Definitions.** Ms. Crone said new definitions were added for ceramic studios,
craft making, candle making, custom jewelry manufacturers, glass blowers; those businesses seem to be
artisans. She asked if that was what the commission wants in LI. Mr. Lauer said dress makers fit in that
category nicely. Chairman Pruitt thought these businesses would be great. He thought the production
studios would be good in the LI with wholesales; but their retail stores would have to be elsewhere.
Chairman Pruitt said glass manufacturing is one of those businesses that is "right on the line of yes or no."
There is no clear cut answer. Ms. Lowery said she would love to artisan businesses on 3rd Avenue South.
Ms. Crone thought the artisan businesses would benefit the community, but should they be located in LI,
and should they be prohibited from having retail sales, if they are located there. Chairman Pruitt
suggested that the question be answered with a square footage percentage be allowed for retail sales of
their products. Ms. Abrams still wanted to discourage any business whose primary purpose was retail
sales. If the primary purpose was producing crafts or boarding dogs, let them sell some of their products,
but it should be a secondary use. Ms. Lowery asked if "primary use" could be added to the description.
Chairman Pruitt believed that would clear up the question.

Ms. Abrams believed this ordinance needed one more "scrub" before it was ready to present,
because there were so many changes. Ms. Morris said the commission could review it again at the next
meeting, because they want to have right. The public hearing did not have to be held next month.

Chairman Pruitt asked Ms. Morris if she had a grasp of the commission's collective mind. Ms.
Morris thought so. Mr. Lauer was going to furnish his rewrite, and she thought she could get it together.
Ms. Lowery asked if a final review of the proposal could be done before the public hearing. Ms. Morris
said yes.

Ms. Crone asked what would be done with taxidermy, or butchers, or wholesale butcher and
storage businesses. Chairman Pruitt said those were prohibited under tanning, curing or storing of
rawhides, skins, leather, or hair. Ms. Abrams asked if Ms. Crone was talking about a slaughter house. Ms.
Crone said perhaps a hunter brought in a deer that he wanted stuffed, and the meat prepared and stored
for later delivery. Several members agreed that meat processing and storage should be prohibited.

Limited Industrial or Light Industrial. Chairman Pruitt asked again if the district would
be call Light Industrial or Limited Industrial. Ms. Abrams believed limited might be better based on the
discussions. Ms. Crone suggested Limited Light Industrial. (Laughter.)

6. PUBLIC COMMENTS - General.

Mr. Cabell Young, 15th Avenue South. I've been sitting in on the business committee meetings
with Ms. Morris. She looked back at me a couple of times. I think what the committee meant, and I may
be stepping out here, but I'm going to say this, what they're looking for is diversity. That's the key word
right there. They're not looking, and you handled it perfectly on the retail end of it, but when you're
having discussions with the Economic Development Corporation in Myrtle Beach and there's
opportunities, we're just trying to prepare. That's all they're doing. Chairman Pruitt asked Mr. Young if
there were any specific things left out. Mr. Young answered from the audience not at this point.

Mr. Troy Berry. I've lived here in Surfside for 13 years; from Columbia and Surfside here. I am a
full time realtor with Keller Williams Realty and I am a custom homebuilder in Columbia and in Surfside.
So, I'm here to talk about something a lot more fun that odor and (**). I'm here to talk about something
that all y'all live in. You live in a home. As I said, I'm a customer homebuilder. I've been working with
[Ms. Morris] for about the past four to five weeks. We've exchanged emails and had some conversations.
What I'm looking to do, this is a site location. I own this lot. I bought this lot five years ago to build my
personal home on here, and another client's home. This lot is at 319 15th Avenue South. It's four lots up
from Lakeside on 15th Avenue South; 319 is the address. Of course, this is in the R2 district. What I am
looking to do, and what I've been looking to do for three years, I'm looking to build two typical raised
beach homes that will be 2,400 square foot heated, with parking under, and storage building at the back
on the ground level. But, it's two units that are 10-foot in between. Let me show you this, [Ms. Morris]
has already seen this. (Showed a plan to the members.) (***) But, here's the concern that [Ms. Morris]
had and that is why she wanted me to approach y'all tonight and get your blessing on this here. As I said,
this is in R2. There's no building issues with here, and there's no fire issues with the 10-foot space
between Unit A and Unit B, two single family homes that look exactly alike. They would just be different
colors, whatever. I have a client that's from Charlotte. They have lived here in Surfside, and I can send
[Ms. Morris] the email that they sent me here. They've lived in Surfside for four years. They recently sold
their home, and they've been looking to build for six months in Surfside. One thing they were looking at
when they sold their existing little small 1,100 square foot bungalow cottage, it was on 15th Avenue South.
Their address was 329 15th Avenue South, south this is just five lots away. They are Brian Patterson and
Ann Patterson. And like I said, they're residents of Surfside also. But, I'm looking to build their home as
Unit A. My personal home will be Unit B on the same lot. So, there's no building issues. There's no fire
code issues, because I checked with [Chief Otte], the fire chief as [Ms. Morris] had recommended to make
sure the 10-foot space is suitable, and it is, and there’s no issues there. The only problem is currently the
way the zoning code works for the R2 district is, and what [Ms. Morris] has illustrated to me in some
conversation that in order to have a Unit A and a Unit B single family home as the planning commission
has it right now, the two units much be attached, and the clients don’t want that. I don’t want that. Like I
stated earlier, I am a realtor with the Keller Williams Myrtle Beach South office, and I do a lot of business
in the Surfside area and all in the Market Common area. You look at what’s going on in the Market
Common area for the past three to four years, it is blowing up with single family detached homes. Nobody
wants the old typical 1970’s, 1980’s duplex units or condos or townhome units. There’s a flood of those on
the market that you can’t sell. Examples right here in Surfside. There was one home to the right of this
lot. It was the old building built about 15 years ago and it was a duplex unit with the two units attached.
Unit B, I’m talking about 319, it’s 321, that address is 321 15th Avenue South, the lot to the right. It just
recently sold about a year ago. People from Pennsylvania bought that. The point I want to make is that
unit, your typical duplex, single family Unit A and Unit B, which was attached with a common wall, it sat
there for three and a half years. It had to have an $80,000 price reduction, and sold well below market
value, just to get it sold. The main reason that realtor, the listing agent, it wasn’t me, but was another
realtor, Surfside Realty, they had that property and it went to two or three different agencies. I never
represented that property. But, the point is, it sold for $80,000 less, and the point I’m trying to make is
what do we want the vision of Surfside to be within the R2 district? Primarily from Lakeside moving
closing to Hollywood area. Do we want the existing kind of vague as Ms. Abrams over here said earlier
when she was making some comments about your previous discussion, she said we don’t want to over
regulate. Well, right now, the code is kind of over regulating and it won’t allow this here, and that’s why
[Ms. Morris] needs your blessing as a committee in order to issue the building permit. That’s kind of a
summary of what I’m looking to do. End of the day there will be two single family homes with a 10-foot
space in between. I can address a little bit more. The clients do not want a duplex unit. I don’t want that,
because what it is you have no windows. You have that fire wall in between. You have no windows on the
side of your property where you can look out. There’s an insurance issue. There is a fire risk, even though
you have a fire wall. That’s just one hour fire wall. Once it burn down one unit, you have to tear down
the whole complex that is on that lot, Unit A and Unit B. There’s a privacy issue. There’s a noise issue.
This would be two very beautiful, Unit A and Unit B, and I have the plans here. I can show you what it’ll
look like. (Hold up plans showing front and back.) Like I said, it’s going to look very great. It’s going to
appeal and be an attractive residence in Surfside. These people want it to be their retirement home. They
are from Charlotte, and they’re professionals. Like I said, they just recently sold their home a week ago,
and they’ve been ready to build this with me as the builder. Like I said, I live here in Surfside and I’m a
custom home builder. I’ve been a builder for 14 years; previous engineer. But, we can’t get the building
permit issued unless we get your blessing from this committee for [Ms. Morris] to go ahead and process
the building permit paperwork with the 10-foot space between Unit A and B.

Ms. Abrams did not believe the commission had the authority to approve spot zoning or to direct
Ms. Morris to issue a permit. She would like to see a discussion of R2 in general on the next meeting
agenda. Ms. Morris said perhaps Mr. Berry did not explain it correctly. She and Mr. Berry disagree on
interpretation of the ordinance as it is written. The ordinance says R2 allows for single family and
duplexes. His lot is not large enough for it to be split for two single family residences. So, he can either
build one residential home or he can build a duplex. The ordinance also says you can only have one
principle building per lot. That means the duplex has to be connected and have a fire wall. That is why
when he submitted the plans, he said A and B were a duplex. That is not the way it is interpreted and is
not the way the ordinance was written. Ms. Abrams said the planning commission could discuss it and
considering rewriting the ordinance. Mr. Berry said the lot is 70 feet wide and the houses would be 19.5
feet wide. He was not asking the commission to issue the permit, but he was asking for an amendment to
the existing ordinance for R2. This type construction cannot be done now, and there were many clients
that wanted to build this type houses. A builder has not built a duplex unit in the past ten years in town.
No one would build a duplex, because you cannot sell them, unless you want to sell them at a $100,000
loss. Because the code states there can only be one primary structure on a lot, you can’t build separate
units A and B with a 10-foot space in between.

Chairman Pruitt: asked Mr. Berry what his timeline was. Mr. Berry said he’d been waiting
patiently for six weeks. I just have to have the blessing of this committee. What I’m asking for is to
amend. Just add a line to the existing code and just say, you don’t have to change the existing code the way it’s written. The planning is the one that makes these codes, just amend and add (**). Chairman Pruitt said it would be a lengthy process to get that changed. Mr. Berry said he just wants an amendment to allow two single family units on his property. Ms. Lowery explained that even if the commission approved an amendment at this meeting, it would still be a while before the ordinance was adopted. Ms. Morris said at least two months. Mr. Berry asked the commission if they would consider the amendment and send it to council for approval. Mr. Lauer and Ms. Lowery did not mind adding the discussion to the next agenda.

Ms. Morris said the R2 district would be added to the next agenda. Mr. Berry asked if there were concerns that he could address at this time. Ms. Abrams said an amendment would affect many areas. She personally did not want to see Surfside Beach developed like Market Common. Mr. Berry said his comment was to state that duplex units were not being built in Market Common. He could actually build three units on this lot. Mr. Lauer asked Ms. Morris if there were negative impacts that might occur as a result of changing the code. Ms. Morris said a duplex is defined as having a fire wall. She said for the record that she had issues a few duplex permits in the last year or two. So, they are still being built. Currently, you cannot have but one principle building anywhere in town on one lot, unless it is in R3 and you have an acre. She thought it was an issue green space, and several things. Ms. Abrams, Ms. Johnson and other members said they needed to review the entire R2 district codes before making comments. Ms. Abrams said changing one phrase for one lot sounded simple, but it could have unintended consequences. Mr. Berry said this design would add green space, because there would be more landscaping.

Chairman Pruitt said it sounded like Mr. Berry just wanted the duplex structure to be changed to allow separate buildings. Mr. Berry said correct. Chairman Pruitt personally did not see any problems with that. He said it would be added to the next meeting agenda, and Ms. Morris could provide the ordinances. Mr. Berry was invited to attend the meeting. Chairman Pruitt reminded Mr. Berry that it was a lengthy process to change any ordinance. He appreciated Mr. Berry bringing the question to the commission.

Ms. Debra Hermann, North Cedar Drive, said her property was in R2 and there were two separate houses on the lot. She asked if she could rebuild if something happened. Ms. Morris explained that the houses were grandfathered and the houses could be rebuilt in the same footprint.

8. COMMISSION COMMENTS.

Ms. Lowery was happy to see people attending the meeting.

Ms. Elliott said: thank you for coming.

Mr. Lauer said he was glad Ms. Hermann could stay in her house. (Laughter.)

12. ADJOURNMENT.

Ms. Johnson moved to adjourn at 7:26 p.m. Mr. Lauer seconded. All voted in favor. MOTION CARRIED.

Prepared and submitted by,

Debra E. Hermann, CMC, Town Clerk

Approved: April 4, 2015.

Mikey Pruitt, Chairman

Clerk’s Note: This document constitutes action minutes of the meeting that was digitally recorded, and not intended to be a complete transcript. Appointments to hear recordings may be made with the town clerk; a free copy of the audio will be given to you provided you bring a flash drive. In accordance with FOIA, meeting notice and the agenda were distributed to local media and interested parties via the town’s email subscription list. The agenda was posted on the entry door at Town Council Chambers. Meeting notice was also posted on the Town marquee.
ISSUE PAPER FOR PLANNING COMMISSION CONSIDERATION

Meeting Date: May 3, 2016
Prepared by: Sabrina Morris
Agenda Item: 6-1
Subject: R2 Zoning District allowing two homes on one parcel as A & B Units
   a) Article III, Table 17-303 to allow for two single family residential structures to be located on one lot
      with a minimum of 6000 sq. ft. per lot.
   b) Article IV, Section 17-404 One Principal building per lot

BACKGROUND:

   a) Article III, Table 17-303 to allow for two single family residential structures to be located on one lot
      with a minimum of 6000 sq. ft. per lot

The current zoning ordinance as written addresses allowed residential structures in the R2 (Medium
Density Residential) zoning district as:

Single Family detached
Single Family, semi attached – (a building containing two (2) attached dwelling units that share a
common wall at the lot line and that are on separate lots).
Single Family attached - (series of three (3) or more attached one (1) family dwelling units on separate
lots which may or may not have a common roof but share a common vertical exterior wall. Must have
private entrances.
Two Family (duplex) – shall mean a building on a single lot designed for or occupied exclusively by two
(2) families.
Accessory dwellings (limited to 850 sq. ft.)
Efficient units (dwelling unit of not more than one (1) room in addition to a kitchen and bath

Note the Two family (duplex) is defined as “a” building; not two separate buildings.

Each use has a minimum lot area of 6000 sq. ft. (excluding single family attached). If R-2 is allowed to
have two separate single family residential homes on one lot, having a minimum lot area of 6000 sq. ft.
the R-2 District requirements are mimicking the R3 district; making the area high density. Zoning is made
to protect district from incompatible uses, two single family homes on one lot (being called a detached
duplex, not only violates the zoning ordinance but also the International residential code the town must
enforce).

The town is required to observe and enforce not only the town’s zoning ordinance but also the
International Building Codes.

Attached please find R302.3 of the International Residential Code. This section discusses requirements
for two family dwellings. It states “two family dwelling units shall be separated from each other by a wall
and/or floor assemblies having not less than a 1 hour fire resistance rating...” Also enclosed is page 3-
48 of the IRC Code Commentary. Figure R302.2 provides an illustration of a 1 hour fire rated wall and/or
floor.

The town is also responsible for the Comprehensive Plan written by the Planning Commission and
approved by Town Council.
The Town of Surfside Beach's current Comprehensive Plan under the Housing Element's Goals and Objectives state:

**Housing Goal 4:** Incorporate design standards that ensure the compatibility of various housing types within local neighborhoods and commercial districts.

**Housing Goal 7:** Preserve and grow the Surfside Beach housing stock in a strategic and sustainable manner

And Under the Land Use Goals and objectives

**Land Use Goal 1:** Recognize that Surfside Beach is first and foremost a residential beach community. Land use policies should be evaluated for their impact on housing and the quality of life enjoyed by the town's citizens.

**Objectives and Implementation Activities:** Approximately seventy-three percent of the land within developed parcels is devoted to residential uses. Surfside Beach began as and continues to be predominately a residential beach community. This “residential atmosphere” is important in retaining and attracting residents to live in Surfside Beach; as such, the quality of our residential neighborhoods must be maintained. Objectives include:

1A: Develop context sensitive zoning and development standards which address (at a minimum):
   - Setbacks for buildings, signs, and other structures;
   - Building coverage and impervious areas;
   - Building and structure height;
   - Lot sizes, widths, and access to public streets;
   - **Density**;
   - Buffering;
   - Parking;
   - Protection of natural areas (wetlands, floodplains, lakes and shorelines);
   - Landscaping and the protection of significant trees and native species;
   - Drainage and flood protection;
   - Access to public utilities, and
   - Construction and dedication requirements for new infrastructure.

1B: **Maintain zoning standards that protect residential properties from the nuisances created by incompatible uses.** Define incompatible uses as those that:
   - **Create excessive traffic**;
   - Generate loud noises, dust, odors, or vibrations;
   - Use lighting to a greater degree than is customary for a residential setting;
   - Involve excessive outdoor storage or public assembly;
   - Have extended evening or early morning hours of operation, or
   - Have building orientations or lot fixtures, such as signage, which distract from or are atypical of a residential setting.

1C: Provide adequate buffering, screening, or other techniques that mitigate nuisances to residential areas. Require these techniques when commercial uses abut residential districts. Mitigation efforts should include the use of:
   - Fences, walls, and other physical barriers;
   - Vegetation;
Physical separation, and/or
Building orientation.

1D: Enforce property maintenance standards designed to protect residential property values.

1E: Evaluate all rezoning and special exception petitions for their potential to negatively impact adjacent residential properties.

Land Use Goal 2: Zoning and land development standards should be tailored to the specific characteristics and the needs of the town’s residential neighborhoods.

Objectives and Implementation Activities: The town contains distinct residential districts. These districts provide varying housing options ranging from detached single-family housing on large lots to densely arranged vacation homes and short-term rentals. Standards for the town’s residential areas cannot take a “one size fits all” approach, but must be customized to promote the continuation of the town’s long established residential land use pattern. Objectives include:

2A: Address density within the town’s zoning ordinance. Density should be defined as:
- Very low density – one or fewer housing units per acre.
- Low density – more than one but less than five housing units per acre.
- Medium density – five but fewer than fifteen units per acre.
- High density – fifteen or more units per acre.

2B: Protect areas designated as low density. Standards should:
- Restrict housing to single-family detached units;
- Prohibit short-term rentals;
- Permit certain nonresidential uses only by a special exception permit when nuisances can be abated. Permitted nonresidential uses should be limited to public or semi-public, noncommercial uses such as parks, churches, libraries, and similar activities.

2C: Develop standards for areas designated as medium density. Standards should:
- Prohibit short-term rentals;
- Encourage structural compatibility (scale) through the use of maximum Floor Area Ratios (FARs) and other techniques;
- Promote the use of the medium density areas as transition between the town’s low and high density zones, and
- Permit certain nonresidential uses as special exceptions or as conditional uses.

b) Article IV, Section 17-404 One Principal building per lot

If the R-2 district is amended to allow for two single family residential houses on one lot, Article IV will need to also be amended to provide for such a change.

ATTACHMENTS:

Existing ordinance & proposed amendments
Section R302.3 of the International Residential Code
Page 3-48 the International Residential Building Code Commentary
ARTICLE III. DISTRICT AND USE REGULATIONS

DIVISION 3. R-2 MEDIUM DENSITY RESIDENTIAL DISTRICT

SECTION 17-316. INTENT

The intent of the provisions of this division is to: (1) Provide an area for medium density residential neighborhoods; (2) encourage the use of land for residential purposes; and (3) prohibit any use which would substantially interfere with the development or the construction of residential development.

SECTION 17-317. PERMITTED USES

Uses are allowed by right, are allowed as conditional uses, may be permitted as special exceptions, or are prohibited in the R-2 medium density residential district in accordance with the Use Regulations of Division 11 of this article.

SECTION 17-318. MINIMUM LOT SIZE

The minimum size of lots in the R-2 minimum density residential district is six thousand (6,000) square feet.

SECTION 17-319. MINIMUM LOT WIDTH AT BUILDING LINE

The minimum width of lots at the building line in the R-2 medium density residential district is sixty (60) feet.

SECTION 17-320. YARD SETBACKS

The yard setback requirements in the R-2 medium density residential district are as follows:

(1) Front yard setback: Twenty-five (25) feet.
(2) Rear yard setback: Twenty (20) feet.
(3) Side yard setback: Ten (10) feet.

SECTION 17-321. BUILDING HEIGHT AND ROOF PITCH

The maximum building height in the R-2 minimum density residential district is thirty-five (35) feet. The minimum roof pitch required in the R-2 district shall be 6/12.

SECTION 17-322. MAXIMUM BUILDING AND IMPERVIOUS COVERAGE

On any lot within an R-2 medium density residential district, the area occupied by all buildings including accessory buildings, shall not exceed thirty (30) percent of the total area of such lot. The maximum impervious coverage on any lot within the R-2 medium residential district shall not exceed forty five (45) percent of the total area of such lot.

SECTION 17-323. MAXIMUM FLOOR AREA RATIO

The floor area ratio shall not exceed four-tenths (0.4) for any two-family (duplex) dwelling within the R-2 medium density residential district.

SECTIONS 17-324 & 17-325. [RESERVED]

TOWN OF SURFSIDE BEACH ZONING ORDINANCE

3-5
Parcels within the zoning districts created by this chapter are subject to dimensional and density standards including, but not limited to: lot size, lot width, setbacks and required yards, building height, coverage maximums, and limitations on the number of dwelling units per lot or acre. These dimensional and density standards are set out in the text of this chapter and are provided in summary form in Table 17-303 below:

<table>
<thead>
<tr>
<th>standards</th>
<th>R-1</th>
<th>R-2</th>
<th>R-3</th>
<th>C-1</th>
<th>C-2</th>
<th>C-3</th>
<th>MU</th>
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<tbody>
<tr>
<td>Minimum Lot Area (in square feet)</td>
<td>9,000</td>
<td>6,000</td>
<td>3,600</td>
<td>3,600 / 10,000 (4)</td>
<td>N/A</td>
<td>3,600</td>
<td>5,000</td>
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<tr>
<td>Single Family (detached)</td>
<td>N/A</td>
<td>6,000</td>
<td>3,000</td>
<td>3,000 / 10,000 (4)</td>
<td>N/A</td>
<td>3,000</td>
<td>4,000</td>
</tr>
<tr>
<td>Single Family (semi-attached)</td>
<td>N/A</td>
<td>N/A</td>
<td>3,000</td>
<td>3,000 / 10,000 (4)</td>
<td>N/A</td>
<td>3,000</td>
<td>3,000</td>
</tr>
<tr>
<td>Single Family (attached)</td>
<td>N/A</td>
<td>6,000</td>
<td>6,000</td>
<td>N/A</td>
<td>6,000</td>
<td>6,000</td>
<td></td>
</tr>
<tr>
<td>Two-Family (Duplex) or Single Family (detached) with Accessory Unit</td>
<td>N/A</td>
<td>N/A</td>
<td>See §17-332 &amp; 17-396.32</td>
<td>N/A</td>
<td>See §17-332 &amp; 17-396.32</td>
<td>See §17-332</td>
<td></td>
</tr>
<tr>
<td>Multi-Family</td>
<td>N/A</td>
<td>N/A</td>
<td>See §17-332 &amp; 17-396.32</td>
<td>N/A</td>
<td>See §17-332 &amp; 17-396.32</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>Dwelling Group</td>
<td>N/A</td>
<td>N/A</td>
<td>7,200 per lot/3,600 per unit (2)</td>
<td>7,200 per lot/3,600 per unit (2)</td>
<td>N/A</td>
<td>7,200 per lot/3,600 per unit (2)</td>
<td>N/A</td>
</tr>
<tr>
<td>Nonresidential Lots or Uses</td>
<td>9,000</td>
<td>6,000</td>
<td>6,000</td>
<td>5,000 / 10,000 (4)</td>
<td>0</td>
<td>5,000</td>
<td>6,000</td>
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<tr>
<td>Minimum Lot Width (in feet)</td>
<td>75</td>
<td>60</td>
<td>30</td>
<td>50 / 75 (4)</td>
<td>0</td>
<td>60</td>
<td>50</td>
</tr>
<tr>
<td>Minimum Yard Setback (in feet)</td>
<td>25</td>
<td>25</td>
<td>20</td>
<td>25 / 5 (4)</td>
<td>U</td>
<td>20</td>
<td>25</td>
</tr>
<tr>
<td>Front Yard</td>
<td>20</td>
<td>20</td>
<td>15</td>
<td>20</td>
<td>0</td>
<td>10</td>
<td>20</td>
</tr>
<tr>
<td>Rear Yard</td>
<td>35</td>
<td>35</td>
<td>55</td>
<td>55</td>
<td>35</td>
<td>55</td>
<td>35</td>
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<table>
<thead>
<tr>
<th>standards</th>
<th>R-1</th>
<th>R-2</th>
<th>R-3</th>
<th>C-1</th>
<th>C-2</th>
<th>C-3</th>
<th>MU</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum Yard Setback (in feet) (continued)</td>
<td>10</td>
<td>10</td>
<td>5/10(3)</td>
<td>0/20(4)</td>
<td>0</td>
<td>5/10(3)</td>
<td>5 / 10 (7)</td>
</tr>
<tr>
<td>Side Yard</td>
<td>35</td>
<td>35</td>
<td>55</td>
<td>55</td>
<td>35</td>
<td>55</td>
<td>35</td>
</tr>
<tr>
<td>Maximum Impervious Coverage (in percent)</td>
<td>40</td>
<td>45</td>
<td>50</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
<td>50</td>
</tr>
<tr>
<td>----------------------------------------</td>
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<td>----</td>
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<td>-----</td>
<td>-----</td>
<td>----</td>
</tr>
<tr>
<td>Maximum Building Coverage (in percent)</td>
<td>30</td>
<td>30</td>
<td>40</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
<td>40</td>
</tr>
<tr>
<td>Maximum Floor Area Ratio</td>
<td>N/A</td>
<td>0.4 (6)</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
</tr>
</tbody>
</table>

**Table Notes:**
1. The dimensional standards illustrated in Table 17-303 are the minimum standards for the above districts. Where the text of this chapter provides more restrictive dimensional standards than those summarized above, the more restrictive standard shall apply.
2. Dwelling groups in the R-3, C-1, and C-3 district are subject to the conditional use standards of §17-396.20.
3. The side yard setback is five (5) feet for single family detached buildings up to fifty-five feet (55) high and ten (10) feet for all other uses.
4. The greater area and yard requirements apply to those lots fronting on the U.S. 17 Highway Corridor (including frontage roads). Access to the rear of buildings for fire and garbage trucks by a drive aisle or an unobstructed side yard setback of at least twenty (20) feet shall be provided in the C-1 highway commercial district except where the property is strictly developed for single-family and two-family buildings. The code enforcement official may reduce the side yard requirement to ten (10) feet when a combined unobstructed side yard of (20) feet is provided by two abutting property owners.
5. Corner and double frontage lots are subject to the special setback standards of §§ 17-402 and 17-403. Semi-attached single-family dwelling units are exempt from one (1) side yard setback. Attached single family dwelling units are exempt from side yard setbacks subject to the provisions of § 17-396.36.
6. Maximum floor area ratio requirements apply only to two-family residential dwelling units (duplex) in the R-2 district.
7. The side yard setback is five (5) feet for single family detached buildings and ten (10) feet for all other uses.
8. The PD and MH districts are subject to the dimensional standards required by Divisions 9 and 10 of this article, respectively.

**PROPOSED CHANGES**

**SECTION 17-303. DISTRICTS SUBJECT TO DIMENSIONAL AND DENSITY STANDARDS**

Parcels within the zoning districts created by this chapter are subject to dimensional and density standards including, but not limited to: lot size, lot width, setbacks and required yards, building height, coverage maximums, and limitations on the number of dwelling units per lot or acre. These dimensional and density standards are set out in the text of this chapter and are provided in summary form in Table 17-303 below:

<p>| Table 17-303 District Dimensional Standards (1) (8) |
|--------------------------------------|------|------|------|------|------|------|------|
| <strong>STANDARDS</strong>                        | R-1  | R-2  | R-3  | C-1  | C-2  | C-3  | MU   |
| Minimum Lot Area (in square feet)    | 9,000| 6,000| 3,600| 3,600/ | N/A  | 3,600| 5,000|
| Single Family (detached)             |      |      |      | 10,000 (4) |      |      |      |
| Single Family (semi-attached)        | N/A  | 6,000| 3,000| 3,000/ | N/A  | 3,000| 4,000|
| (attached)                           |      |      |      | 10,000 (4) |      |      |      |
| Single Family (attached)             | N/A  | N/A  | 3,000| 3,000/ | N/A  | 3,000| 3,000|
| (attached)                           |      |      |      | 10,000 (4) |      |      |      |
| Two-Family (Duplex) or Single Family (attached) with Accessory Unit or 2 Single Family homes (detached) | N/A | 6,000 | 6,000 | 6,000 | N/A | 6,000 | 6,000 |</p>
<table>
<thead>
<tr>
<th><strong>STANDARDS</strong></th>
<th><strong>DISTRICTS</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>R-1</td>
</tr>
<tr>
<td>Minimum Yard Setback (in feet)</td>
<td>N/A</td>
</tr>
<tr>
<td>Side Yard</td>
<td>35</td>
</tr>
<tr>
<td>Maximum Building Height (in feet)</td>
<td>40</td>
</tr>
<tr>
<td>Maximum Impervious Coverage (in percent)</td>
<td>30</td>
</tr>
<tr>
<td>Maximum Building Coverage (in percent)</td>
<td>N/A</td>
</tr>
<tr>
<td>Maximum Floor Area Ratio</td>
<td>N/A</td>
</tr>
</tbody>
</table>

**Table Notes:**

(1) The dimensional standards illustrated in Table 17-303 are the minimum standards for the above districts. Where the text of this chapter provides more restrictive dimensional standards than those summarized above, the more restrictive standard shall apply.

(2) Dwelling groups in the R-3, C-1, and C-3 district are subject to the conditional use standards of §17-396.20.

(3) The side yard setback is five (5) feet for single family detached buildings up to fifty-five feet (55) high and ten (10) feet for all other uses.

(4) The greater area and yard requirements apply to those lots fronting on the U.S. 17 Highway Corridor (including frontage roads). Access to the rear of buildings for fire and garbage trucks by a drive side or an unobstructed side yard setback of at least twenty (20) feet shall be provided in the C-1 highway commercial district except where the property is strictly developed for single-family and two-family buildings. The code enforcement official may reduce the side yard requirement to ten (10) feet when a combined unobstructed side yard of (20) feet is provided by two abutting property owners.

(5) Corner and double frontage lots are subject to the special setback standards of §§ 17-402 and 17-403. Semi-attached single-family dwelling units are exempt from one (1) side yard setback. Attached single family dwelling units are exempt from side yard setbacks subject to the provisions of §17-396.36.

(6) Maximum floor area ratio requirements apply only to two-family residential dwelling units (duplex) in the R-2 district.

(7) The side yard setback is five (5) feet for single family detached buildings and ten (10) feet for all other uses.

(8) The PD and MH districts are subject to the dimensional standards required by Divisions 9 and 10 of this article, respectively.
(6) **Dwelling group** means any combination of two or more single-family, two-family, or multifamily dwellings occupying a single lot. This definition does not include accessory dwelling units, such as a garage apartment or guest house.

(7) **Dwelling unit** shall mean a building, or portion thereof, providing complete and permanent living facilities for one (1) family.

(8) **Dwelling, accessory unit** shall mean a dwelling unit, not exceeding 850 square feet in floor area, that has been added to or created within a single family (detached) structure or is located on a lot containing a single-family (detached) structure. This definition includes garage apartments and guest houses.

(9) **Efficiency** shall mean a dwelling unit of not more than one (1) room in addition to a kitchen and bath.

**Family** shall mean one (1) or more persons occupying a premises and living together as a single housekeeping unit.

**Floor area** shall mean the square feet of floor space within the surrounding exterior walls of a building or portion thereof, exclusive of vent shafts and courts. It does not include porches, unheated garages, or space in a basement or cellar when the basement or cellar space is used for storage or incidental uses.

**Floor area ratio (FAR)** shall mean the total heated living space (heated floor area) of a building(s) on a lot divided by the total area of contiguous land of such lot (see illustration). (Example: A building with 3,200 square feet of heated floor area located on a lot that is 8,000 square feet in area would have a floor area ratio of .4)

![Illustration of Floor Area Ratio](image)

**Footcandle** shall mean the measure of light falling on a surface. One (1) footcandle is equal to the amount of light generated by one (1) candle shining on a one (1) square foot surface located one (1) foot away. Footcandle measurements shall be made with a photometric light meter and with a specified horizontal orientation.

**Garage, private** shall mean a detached accessory building or portion of a main building housing the automobiles of the occupants of the premises.

**Garage, repair** shall mean a building or portion thereof, other than a private or storage garage, designed or used for equipping, servicing, repairing, hiring, selling, storing, or parking motor-driven
through and separating attached enclosed accessory structures.

R302.2.2 Parapets. Parapets constructed in accordance with Section R302.2.3 shall be constructed for townhouses as an extension of exterior walls or common walls in accordance with the following:

1. Where roof surfaces adjacent to the wall or walls are at the same elevation, the parapet shall extend not less than 30 inches (762 mm) above the roof surfaces.

2. Where roof surfaces adjacent to the wall or walls are at different elevations and the higher roof is not more than 30 inches (762 mm) above the lower roof, the parapet shall extend not less than 30 inches (762 mm) above the lower roof surface.

Exception: A parapet is not required in the two cases above when the roof is covered with a minimum class C roof covering, and the roof decking or sheathing is of noncombustible materials or approved fire-retardant-treated wood for a distance of 4 feet (1219 mm) on each side of the wall or walls, or one layer of 1/2-inch (15.9 mm) Type X gypsum board is installed directly beneath the roof decking or sheathing, supported by a minimum of nominal 2-inch (51 mm) ledgers attached to the sides of the roof framing members, for a minimum distance of 4 feet (1219 mm) on each side of the wall or walls and there are no openings or penetrations in the roof within 4 feet (1219 mm) of the common walls.

3. A parapet is not required where roof surfaces adjacent to the wall or walls are at different elevations and the higher roof is more than 30 inches (762 mm) above the lower roof. The common wall construction from the lower roof to the underside of the higher roof deck shall have no less than a 1-hour fire-resistance rating. The wall shall be rated for exposure from both sides.

R302.2.3 Parapet construction. Parapets shall have the same fire-resistance rating as that required for the supporting wall or walls. On any side adjacent to a roof surface, the parapet shall have noncombustible faces for the uppermost 18 inches (457 mm), to include counterflashing and coping materials. Where the roof slopes toward a parapet at slopes greater than 2 units vertical in 12 units horizontal (16.7-percent slope), the parapet shall extend to the same height as any portion of the roof within a distance of 3 feet (914 mm), but in no case shall the height be less than 30 inches (762 mm).

R302.2.4 Structural independence. Each individual townhouse shall be structurally independent.

Exceptions:

1. Foundations supporting exterior walls or common walls.

2. Structural roof and wall sheathing from each unit may fasten to the common wall framing.

3. Nonstructural wall and roof coverings.

4. Flashing at termination of roof covering over common wall.

5. Townhouses separated by a common 1-hour fire-resistance-rated wall as provided in Section R302.2.

R302.3 Two-family dwellings. Dwelling units in two-family dwellings shall be separated from each other by wall and/or floor assemblies having not less than a 1-hour fire-resistance rating when tested in accordance with ASTM E 119 or UL 263. Fire-resistance-rated floor/ceiling and wall assemblies shall extend to and be tight against the exterior wall, and wall assemblies shall extend from the foundation to the underside of the roof sheathing.

Exceptions:

1. A fire-resistance rating of 1/2 hour shall be permitted in buildings equipped throughout with an automatic sprinkler system installed in accordance with NFPA 13.

<table>
<thead>
<tr>
<th>EXTERIOR WALL ELEMENT</th>
<th>MINIMUM FIRE-RESISTANCE RATING</th>
<th>MINIMUM FIRE SEPARATION DISTANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Walls</td>
<td>Fire-resistance rated</td>
<td>0 hours</td>
</tr>
<tr>
<td></td>
<td>Not fire-resistant rated</td>
<td>1 hour on the underside</td>
</tr>
<tr>
<td>Projections</td>
<td>Fire-resistance rated</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Not fire-resistant rated</td>
<td>0 hours</td>
</tr>
<tr>
<td>Openings in walls</td>
<td>Not allowed</td>
<td>Comply with Section R302.4</td>
</tr>
<tr>
<td>Penetrations</td>
<td>Unlimited</td>
<td>None required</td>
</tr>
</tbody>
</table>

For SI: 1 foot = 304.8 mm.
N/A = Not Applicable

a. For residential subdivisions where all dwellings are equipped throughout with an automatic sprinkler system installed in accordance with Section P2004, the fire separation distance for nonrated exterior walls and rated projections shall be permitted to be reduced to 0 feet, and unlimited unprotected openings and penetrations shall be permitted, where the adjoining lot provides an open setback yard that is 6 feet or more in width on the opposite side of the property line.
shall extend to and be tight against the exterior wall, and wall assemblies shall extend from the foundation to the underside of the roof sheathing.

Exceptions:

1. A fire-resistance rating of 1/2 hour shall be permitted in buildings equipped throughout with an automatic sprinkler system installed in accordance with NFPA 13.

2. Wall assemblies need not extend through attic spaces where the ceiling is protected by not less than 1/8 inch (15.9 mm) Type X gypsum board, an attic draft stop constructed as specified in Section R302.12.1 is provided above and along the wall assembly separating the dwellings and the structural framing supporting the ceiling is protected by not less than 1/8 inch (12.7 mm) gypsum board or equivalent.

- Most of the nation’s fires occur in residential buildings, particularly one- and two-family dwellings. These fires account for more than 80 percent of all deaths from fire in residential uses (including hotels, apartments, dormitories, etc.) and about two-thirds of all fire fatalities in any type of building. One- and two-family dwellings also account for more than 80 percent of residential property losses and more than one-half of all property losses from fire. Despite this poor fire record, there is widespread resistance to mandating much in the way of fire protection systems or methods because of our society’s belief that people’s homes are their castles. This viewpoint has limited the types of protection that are imposed on these private homes to the installation of smoke alarms and the more recent requirement of dwelling unit separations. Section R302.3 provides a separation for protection of the occupants of one dwelling unit in a two-family dwelling from the actions of their neighbor in the adjacent dwelling unit. To accomplish this protection, the code addresses separation between the units, structural support and any openings or penetrations of the separation.

Depending on the layout of the various dwelling units, Section R302.3 requires that the walls and/or floor assemblies that divide one dwelling unit from the adjacent unit be at least 1-hour fire-resistance rated. See Commentary Figure R302.3 for examples of the separation. The separation rating is to be determined by either ASTM E119 or UL 263, which is the normal test used for determining fire resistance. Many tested assemblies are available for use in these locations.

The provisions of the section also address the continuity of the separation, so that one dwelling unit is completely divided from the other. The horizontal aspect of the separation, which requires that the assemblies extend to and be tight against the exterior wall, is not difficult to comply with. It is most likely the vertical aspect (continuing a wall assembly to the underside of the roof sheathing) that will require some detailed planning, careful construction and careful inspection for the units to be separated.

Exception 1 grants a reduction in the required separation for those cases in which the building is equipped with an automatic sprinkler system. In these cases, a rating of 1/2 hour is permitted versus a 1-hour fire-resistance rating. The sprinkler system must be “installed in accordance with NFPA 13,” and is to be installed “throughout” the building. The type of sprinkler system used must meet NFPA 13 and may not be installed to either NFPA 13D or 13R, even though those two standards do address certain types of residential uses. The word “throughout” requires that the sprinkler system be installed in all portions of both dwelling units and any
EXISTING ORDIANCE

SECTION 17-404. ONE PRINCIPAL BUILDING ON A LOT

Except in the R-3 district and as is otherwise excluded by section 17-201, only one (1) principal building and its customary accessory buildings may hereafter be erected on any lot.

PROPOSED CHANGES

SECTION 17-404. ONE PRINCIPAL BUILDING ON A LOT

Except in the R-2 district as is otherwise exclude by section 17-303 and R-3 district and as is otherwise excluded by section 17-201, only one (1) principal building and its customary accessory buildings may hereafter be erected on any lot.